



# R F D

(Results-Framework Document)

for

(Ministry of Women and Child Development)

(2011-2012)

## Section 1: Vision, Mission, Objectives and Functions

### Vision

Empowered women living with dignity and contributing as equal partners in development in an environment free from violence and discrimination. And, well-nurtured children with full opportunities for growth and development in a safe and protective environment.

### Mission

#### Mission - Women

Promoting social and economic empowerment of women through cross-cutting policies and programmes, mainstreaming gender concerns, creating awareness about their rights and facilitating institutional and legislative support for enabling them to realise their human rights and develop to their full potential.

#### Mission - Children

Ensuring development, care and protection of children through cross-cutting policies and programmes, spreading awareness about their rights and facilitating access to learning, nutrition, institutional and legislative support for enabling them to grow and develop to their full

### Objective

- 1 Laying the foundation for development of children below 6 years with a focus on Supplementary Nutrition and pre-school non-formal education and to enhance the awareness and capability of mothers for nutritional and health needs of the child.
- 2 Providing a safe and secure environment for overall development of children who are in need of care and protection and children in conflict with law.
- 3 Empowering adolescent girls (11-18 years) through nutrition, health care and life skill education.
- 4 Socio-economic empowerment of marginalized women and review of existing laws on discrimination against women.
- 5 Promoting the rights based approach in the formulation of policy for children.

### Functions

- 1 Framing and implementing legislation, policies, programmes and schemes for social and economic empowerment of women, protection and development of children;
- 2 Implementing the Integrated Child Development Services Scheme (ICDS); building capacities of anganwadi workers and helpers under ICDS;
- 3 Providing nutrition, life skill education, health education, home based skills etc to adolescent girls through the Rajiv Gandhi Scheme for Empowerment of Adolescent Girls – SABLA;
- 4 Providing cash for part compensation of wage loss and for, health care of mother and infants with support for pregnant and lactating women through the Conditional Maternity Benefit Scheme – Indira Gandhi Matritva Sahayog Yojna;
- 5 Implementing the Integrated Child Protection Scheme (ICPS) for setting up enabling institutional mechanisms and structures through the State Governments / UT administrations, Child Helpline through the Childline India

## Section 1: Vision, Mission, Objectives and Functions

Foundation, for care and protection of children in need;

- 6 Implementing the Rajiv Gandhi Crèche Scheme for Children of Working Mothers;
- 7 Implementing the scheme for welfare of working children in need of care and protection;
- 8 Setting up Swadhar / Short Stay Homes for women in distress and Working Women's Hostels through NGOs and State Governments;
- 9 Improving access of women to micro finance for economic empowerment through Rashtriya Mahila Kosh;
- 10 Imparting skills and their upgradation for providing livelihood support to the asset-less and marginalized women;
- 11 Institutionalizing Gender Budgeting processes; advocacy and capacity building of officers of Central and State Government departments;
- 12 Filling gaps in legislative framework on discrimination and violence against women;
- 13 Advocacy and awareness generation about rights of women and children and, particularly, the girl child;
- 14 Coordinating with other Ministries for convergence of policies, legislation, schemes and programmes relating to women and children;
- 15 Advocacy and awareness generation for prevention of trafficking of women and children and setting up of homes for trafficked victims through the State Governments and NGOs;
- 16 Providing support services to women and children through the Central Social Welfare Board and its network of voluntary organizations;
- 17 Promoting bilateral and multilateral cooperation including with UN organizations for gender equity, survival, development and protection of rights of children;
- 18 Fulfilling obligations under international conventions relating to women and children;
- 19 Planning, research, data collection, training and capacity building, for better understanding of issues of women and children and for filling gaps in knowledge and capabilities in addressing their concerns.

## Section 2: Inter se Priorities among Key Objectives, Success indicators and Targets

Objective	Weight	Action	Success	Unit	Weight	Target / Criteria Value				
						Excellent	Very Good	Good	Fair	Poor
						100%	90%	80%	70%	60%
[1] Laying the foundation for development of children below 6 years with a focus on Supplementary Nutrition and pre-school non-formal education and to enhance the awareness and capability of mothers for nutritional and health needs of the child.	45.00	[1.1] Universalisation and operationalisation of ICDS	[1.1.1] Operationalisation of projects	No.	6.00	6900	6880	6850	6800	6750
			[1.1.2] Opening up of AWCs	No.	6.00	1310000	1300000	1290000	1280000	1270000
		[1.2] Monitoring and Supervision of ICDS	[1.2.1] Review meetings (with States/UTs during visits)	No.	2.40	12	10	9	8	7
			[1.2.2] Supervision visits and field inspection	No.	2.40	12	10	8	6	4
		[1.3] Commencement of APIP for implementation of ICDS	[1.3.1] States/UTs that agree to adopt APIP mode	No.	3.20	10	8	7	6	5
		[1.4] Release of funds to States/UTs as per budget allocation for ICDS	[1.4.1] Percentage of funds released from the total budget allocation	%	5.00	100	95	85	75	65
		[1.5] Preparation of Draft ECCE Policy and Framework	[1.5.1] Completion of Draft ECCE Policy and Framework	Date	5.00	15/03/2012	20/03/2012	25/03/2012	28/03/2012	31/03/2012
		[1.6] Monitoring and supervision of IGMSY	[1.6.1] No. of Steering Committee meetings	No.	3.00	4	3	2	1	--
		[1.7] Release of funds to States/UTs for IGMSY	[1.7.1] Percentage of funds released from the total budget allocation	%	5.00	80	70	65	65	60
[1.8] Formulation of monitoring mechanism and framework for concurrent evaluation	[1.8.1] Framework communicated to States/UTs	Date	3.00	31/07/2011	09/08/2011	16/08/2011	23/08/2011	30/08/2011		

## Section 2: Inter se Priorities among Key Objectives, Success indicators and Targets

Objective	Weight	Action	Success	Unit	Weight	Target / Criteria Value				
						Excellent	Very Good	Good	Fair	Poor
						100%	90%	80%	70%	60%
		of IGMSY								
		[1.9] Finalisation of guidelines for IGMSY	[1.9.1] Guidelines communicated to States/UTs	Date	4.00	30/04/2011	31/05/2011	15/06/2011	30/06/2011	31/07/2011
[2] Providing a safe and secure environment for overall development of children who are in need of care and protection and children in conflict with law.	20.00	[2.1] Preparing guidelines for sponsorship	[2.1.1] Preparation of provisional guidelines for proof of concept	Date	2.50	30/04/2011	16/05/2011	31/05/2011	15/06/2011	30/06/2011
		Preparing guidelines for sponsorship	[2.1.2] Preparation of final guidelines	Date	2.50	30/12/2011	16/01/2012	30/01/2012	15/02/2012	29/02/2012
		[2.2] Preparing guidelines for foster care	[2.2.1] Preparation of provisional guidelines for proof of concept	Date	2.50	30/06/2011	15/07/2011	29/07/2011	15/08/2011	31/08/2011
		Preparing guidelines for foster care	[2.2.2] Preparation of final guidelines	Date	2.50	29/02/2012	07/03/2012	14/03/2012	21/03/2012	31/03/2012
		[2.3] Preparing guidelines for aftercare	[2.3.1] Preparation of provisional guidelines for proof of concept	Date	2.50	31/10/2011	15/11/2011	30/11/2011	15/12/2011	31/12/2011
		[2.4] Setting up monitoring mechanisms for projects sanctioned	[2.4.1] Monitoring systems established	Date	5.00	30/09/2011	07/10/2011	14/10/2011	21/10/2011	28/10/2011
		[2.5] Holding consultations for feedback with stakeholders	[2.5.1] No. of consultations held and responses compiled	No.	2.50	4	3	2	1	--
		[3] Empowering adolescent girls (11-18 years) through nutrition, health care and life skill education.	11.00	[3.1] Monitoring and supervision of RGSEAG (SABLA)	[3.1.1] No. of Steering Committee meetings	No.	3.00	4	3	2
[3.2] Release of funds to State Govts./UTs under RGSEAG	[3.2.1] Percentage of funds released from total budget allocation			%	5.00	90	80	75	70	60

## Section 2: Inter se Priorities among Key Objectives, Success indicators and Targets

Objective	Weight	Action	Success	Unit	Weight	Target / Criteria Value				
						Excellent	Very Good	Good	Fair	Poor
						100%	90%	80%	70%	60%
		[3.3] Formulation of monitoring mechanism and framework for concurrent evaluation - RGSEAG	[3.3.1] Framework communicated to States/UTs	Date	3.00	31/07/2011	09/08/2011	16/08/2011	23/08/2011	30/08/2011
[4] Socio-economic empowerment of marginalized women and review of existing laws on discrimination against women.	5.00	[4.1] Improving access of women to micro finance through restructuring of Rashtriya Mahila Kosh	[4.1.1] Approval of the EFC for restructuring of RMK	Date	1.00	31/12/2011	09/01/2012	16/01/2012	23/01/2012	30/01/2012
			[4.1.2] Preparation of Draft Cabinet Note for restructuring of RMK	Date	1.00	02/03/2012	09/03/2012	16/03/2012	23/03/2012	30/03/2012
		[4.2] Merger of Swadhar Scheme with Short Stay Home programme	[4.2.1] Approval of merged scheme	Date	1.00	30/11/2011	31/12/2011	31/01/2012	29/02/2012	31/03/2012
		[4.3] Review of implementation of PWDVA and Dowry Prohibition Act	[4.3.1] Regional consultation with stakeholders to review implementation	Date	1.00	31/12/2011	31/01/2012	29/02/2012	15/03/2012	31/03/2012
			[4.3.2] National consultation with stakeholders to review implementation	Date	1.00	31/01/2012	15/02/2012	08/03/2012	20/03/2012	31/03/2012
[5] Promoting the rights based approach in the formulation of policy for children.	4.00	[5.1] Holding national-level consultation for review of the National Policy for Children	[5.1.1] Completion of consultations and compilation of responses	Date	2.00	31/12/2011	09/01/2012	16/01/2012	23/01/2012	31/01/2012
		[5.2] Preparing the Draft Policy Paper	[5.2.1] Completion of Draft Policy Paper	Date	2.00	10/03/2012	17/03/2012	24/03/2012	28/03/2012	31/03/2012
* Efficient Functioning of the RFD System	3.00	Timely submission of Draft for Approval	On-time submission	Date	2.0	07/03/2011	08/03/2011	09/03/2011	10/03/2011	11/03/2011

\* Mandatory Objective(s)

## Section 2: Inter se Priorities among Key Objectives, Success indicators and Targets

Objective	Weight	Action	Success	Unit	Weight	Target / Criteria Value				
						Excellent	Very Good	Good	Fair	Poor
						100%	90%	80%	70%	60%
		Timely submission of Results	On- time submission	Date	1.0	01/05/2012	03/05/2012	04/05/2012	05/05/2012	06/05/2012
* Improving Internal Efficiency / Responsiveness / Service delivery of Ministry / Department	10.00	Implementation of Sevottam	Resubmission of revised draft of Citizens' / Clients' Charter	Date	2.0	15/12/2011	20/12/2011	25/12/2011	28/12/2011	31/12/2011
			Independent Audit of Implementation of Grievance Redress Mechanism	%	2.0	100	95	90	85	80
		Ensure compliance with Section 4(1) (b) of the RTI Act, 2005	No. of items on which information is uploaded by February 10, 2012	No	2.0	16	15	14	13	12
		Identify potential areas of corruption related to departmental activities and develop an action plan to mitigate them	Finalize an action plan to mitigate potential areas of corruption.	Date	2.0	10/02/2012	15/02/2012	20/02/2012	24/02/2012	29/02/2012
		Develop an action plan to implement ISO 9001 certification	Finalize an action plan to implement ISO 9001 certification	Date	2.0	10/02/2012	15/02/2012	20/02/2012	24/02/2012	29/02/2012
* Ensuring compliance to the Financial Accountability Framework	2.00	Timely submission of ATNS on Audit Paras of C&AG	Percentage of ATNS submitted within due date (4 months) from date of presentation of Report to Parliament by CAG during the year.	%	0.5	100	90	80	70	60
		Timely submission of ATRs to the PAC Sectt. on PAC Reports.	Percentage of ATRs submitted within due date (6 months) from date of presentation of Report to Parliament by PAC during the year.	%	0.5	100	90	80	70	60
		Early disposal of pending ATNs on Audit Paras of C&AG Reports presented to Parliament before 31.3.2011.	Percentage of outstanding ATNs disposed off during the year.	%	0.5	100	90	80	70	60

\* Mandatory Objective(s)

## Section 2: Inter se Priorities among Key Objectives, Success indicators and Targets

Objective	Weight	Action	Success	Unit	Weight	Target / Criteria Value				
						Excellent	Very Good	Good	Fair	Poor
						100%	90%	80%	70%	60%
		Early disposal of pending ATRs on PAC Reports presented to Parliament before 31.3.2011	Percentage of outstanding ATRs disposed off during the year.	%	0.5	100	90	80	70	60

\* Mandatory Objective(s)

### Section 3: Trend Values of the Success Indicators

Objective	Action	Success	Unit	Actual Value	Actual Value	Target Value	Projected Value for	Projected Value for
				FY 09/10	FY 10/11	FY 11/12	FY 12/13	FY 13/14
[1] Laying the foundation for development of children below 6 years with a focus on Supplementary Nutrition and pre-school non-formal education and to enhance the awareness and capability of mothers for nutritional and health needs of the child.	[1.1] Universalisation and operationalisation of ICDS	[1.1.1] Operationalisation of projects	No.	6506	6900	6880	6900	7000
		[1.1.2] Opening up of AWCs	No.	1104262	1270000	1300000	1320000	1340000
	[1.2] Monitoring and Supervision of ICDS	[1.2.1] Review meetings (with States/UTs during visits)	No.	5	10	10	12	12
		[1.2.2] Supervision visits and field inspection	No.	--	12	10	12	12
	[1.3] Commencement of APIP for implementation of ICDS	[1.3.1] States/UTs that agree to adopt APIP mode	No.	--	--	8	10	12
	[1.4] Release of funds to States/UTs as per budget allocation for ICDS	[1.4.1] Percentage of funds released from the total budget allocation	%	--	--	95	100	100
	[1.5] Preparation of Draft ECCE Policy and Framework	[1.5.1] Completion of Draft ECCE Policy and Framework	Date	--	--	20/03/2012	--	--
	[1.6] Monitoring and supervision of IGMSY	[1.6.1] No. of Steering Committee meetings	No.	--	--	3	3	3
	[1.7] Release of funds to States/UTs for IGMSY	[1.7.1] Percentage of funds released from the total budget allocation	%	--	--	70	90	90
	[1.8] Formulation of monitoring mechanism and	[1.8.1] Framework communicated to States/UTs	Date	--	--	09/08/2011	--	--

### Section 3: Trend Values of the Success Indicators

Objective	Action	Success	Unit	Actual Value	Actual Value	Target Value	Projected Value for	Projected Value for
				FY 09/10	FY 10/11	FY 11/12	FY 12/13	FY 13/14
	framework for concurrent evaluation of IGMSY							
	[1.9] Finalisation of guidelines for IGMSY	[1.9.1] Guidelines communicated to States/UTs	Date	--	--	31/05/2011	--	--
2 Providing a safe and secure environment for overall development of children who are in need of care and protection and children in conflict with law.	[2.1] Preparing guidelines for sponsorship	[2.1.1] Preparation of provisional guidelines for proof of concept	Date	--	--	16/05/2011	--	--
	Preparing guidelines for sponsorship	[2.1.2] Preparation of final guidelines	Date	--	--	16/01/2012	--	--
	[2.2] Preparing guidelines for foster care	[2.2.1] Preparation of provisional guidelines for proof of concept	Date	--	--	15/07/2011	--	--
	Preparing guidelines for foster care	[2.2.2] Preparation of final guidelines	Date	--	--	07/03/2012	--	--
	[2.3] Preparing guidelines for aftercare	[2.3.1] Preparation of provisional guidelines for proof of concept	Date	--	--	15/11/2011	--	--
	[2.4] Setting up monitoring mechanisms for projects sanctioned	[2.4.1] Monitoring systems established	Date	--	--	07/10/2011	--	--
	[2.5] Holding consultations for feedback with stakeholders	[2.5.1] No. of consultations held and responses compiled	No.	--	--	3	5	5
3 Empowering adolescent girls (11-18 years) through nutrition, health care and life skill education.	[3.1] Monitoring and supervision of RGSEAG (SABLA)	[3.1.1] No. of Steering Committee meetings	No.	--	--	3	3	3
	[3.2] Release of funds to State Govts./UTs	[3.2.1] Percentage of funds released from total	%	--	--	80	90	90

### Section 3: Trend Values of the Success Indicators

Objective	Action	Success	Unit	Actual Value FY 09/10	Actual Value FY 10/11	Target Value FY 11/12	Projected Value for FY 12/13	Projected Value for FY 13/14
	under RGSEAG	budget allocation						
	[3.3] Formulation of monitoring mechanism and framework for concurrent evaluation - RGSEAG	[3.3.1] Framework communicated to States/UTs	Date	--	--	09/08/2011	--	--
[4] Socio-economic empowerment of marginalized women and review of existing laws on discrimination against women.	[4.1] Improving access of women to micro finance through restructuring of Rashtriya Mahila Kosh	[4.1.1] Approval of the EFC for restructuring of RMK	Date	--	--	09/01/2012	--	--
		[4.1.2] Preparation of Draft Cabinet Note for restructuring of RMK	Date	--	--	09/03/2012	--	--
	[4.2] Merger of Swadhar Scheme with Short Stay Home programme	[4.2.1] Approval of merged scheme	Date	--	--	31/12/2011	--	--
	[4.3] Review of implementation of PWDVA and Dowry Prohibition Act	[4.3.1] Regional consultation with stakeholders to review implementation	Date	--	--	31/01/2012	--	--
		[4.3.2] National consultation with stakeholders to review implementation	Date	--	--	15/02/2012	--	--
[5] Promoting the rights based approach in the formulation of policy for children.	[5.1] Holding national-level consultation for review of the National Policy for Children	[5.1.1] Completion of consultations and compilation of responses	Date	--	--	09/01/2012	--	--

### Section 3: Trend Values of the Success Indicators

Objective	Action	Success	Unit	Actual Value FY 09/10	Actual Value FY 10/11	Target Value FY 11/12	Projected Value for FY 12/13	Projected Value for FY 13/14
	[5.2] Preparing the Draft Policy Paper	[5.2.1] Completion of Draft Policy Paper	Date	--	--	17/03/2012	--	--
* Efficient Functioning of the RFD System	Timely submission of Draft for Approval	On-time submission	Date	30/11/2009	10/03/2010	07/03/2011	--	--
	Timely submission of Results	On- time submission	Date	29/04/2010	29/04/2011		--	--
* Improving Internal Efficiency / Responsiveness / Service delivery of Ministry / Department	Implementation of Sevottam	Resubmission of revised draft of Citizens' / Clients' Charter	Date	--	--		--	--
		Independent Audit of Implementation of Grievance Redress Mechanism	%	--	--		--	--
	Ensure compliance with Section 4(1) (b) of the RTI Act, 2005	No. of items on which information is uploaded by February 10, 2012	No	--	--		--	--
	Identify potential areas of corruption related to departmental activities and develop an action plan to mitigate them	Finalize an action plan to mitigate potential areas of corruption.	Date	--	--		--	--
	Develop an action plan to implement ISO 9001 certification	Finalize an action plan to implement ISO 9001 certification	Date	--	--		--	--
* Ensuring compliance to the Financial Accountability Framework	Timely submission of ATNS on Audit Paras of C&AG	Percentage of ATNS submitted within due date (4 months) from date of presentation of Report to Parliament by CAG during the year.	%	--	0		--	--
	Timely submission of ATRs to the PAC Sectt. on PAC Reports.	Percentge of ATRs submitted within due date (6 months) from date of presentation of	%	--	100		--	--

\* Mandatory Objective(s)

### Section 3: Trend Values of the Success Indicators

Objective	Action	Success	Unit	Actual Value FY 09/10	Actual Value FY 10/11	Target Value FY 11/12	Projected Value for FY 12/13	Projected Value for FY 13/14
		Report to Parliament by PAC during the year.						
	Early disposal of pending ATNs on Audit Paras of C&AG Reports presented to Parliament before 31.3.2011.	Percentage of outstanding ATNs disposed off during the year.	%	--	50		--	--
	Early disposal of pending ATRs on PAC Reports presented to Parliament before 31.3.2011	Percentage of outstanding ATRs disposed off during the year.	%	--	100		--	--

\* Mandatory Objective(s)

## Section 4: Description and Definition of Success Indicators

### Section 4:

#### Description and Definition of Success Indicators and Proposed Measurement Methodology

#### List of Acronyms

ATR - Action Taken Report  
 ATN - Action Taken Note  
 ARC - Administrative Reforms Commission  
 AWC - Anganwadi Centre  
 APIP - Annual Program Implementation Plan  
 BE - Budget Estimates  
 CAG - Comptroller and Auditor General  
 CWC - Child Welfare Committee  
 DPA - Dowry Prohibition Act  
 DPR - Detailed Project Report  
 EFC - Expenditure Finance Committee  
 ECCE - Early Childhood Care and Education  
 EFA - Education for All  
 GOI - Government of India  
 ICDS - Integrated Child Development Services  
 ICPS - Integrated Child Protection Scheme  
 IGMSY - Indira Gandhi Matritva Sahyog Yojana  
 IYCF - Infant and Young Child Feeding  
 ISO - International Organization for Standardization  
 JJB - Juvenile Justice Board  
 MPR - Monthly Progress Report  
 NCW - National Commission for Women  
 NCRB - National Crime Records Bureau  
 NIC - National Informatics Centre  
 NPC - National Policy for Children  
 NGO - Non Governmental Organisation  
 NER - North Eastern Region  
 MOU - Memorandum of Understanding  
 MHRD - Ministry of Human Resource Development  
 MoHFW - Ministry of Health and Family Welfare  
 MoLE - Ministry of Labour and Employment  
 PAC - Public Accounts Committee  
 PWDVA - Protection of Women from Domestic Violence Act  
 RFD - Results Framework Document  
 RMK - Rashtriya Mahila Kosh  
 RGSEAG - Rajiv Gandhi Scheme for Empowerment of Adolescent Girls  
 SC - Schedule Caste  
 ST - Schedule Tribe  
 SSH - Short Stay Homes  
 SNP - Supplementary Nutrition Programme  
 S&M - Steering and Monitoring  
 SOE - Statement of Expenditure  
 UC - Utilization Certificate  
 UN - United Nations  
 UT - Union Territory  
 UNCRC - United Nations Convention on the Rights of the Child

Objective 1 - Integrated Child Development Scheme (ICDS), Early Childhood Care and Education (ECCE) and Indira Gandhi Matritva Sahyog Yojana (IGMSY):

## Section 4: Description and Definition of Success Indicators

### (a) ICDS:

ICDS scheme started in 1975 in 33 blocks in the country. It is the largest programme in the world for early childhood care and development. The scheme provides an integrated approach for converging basic services for improved child care on nutrition and health, targeting children below 6 years and pregnant and lactating mothers. They are presently reached through a network of more than 22 lac anganwadi workers and helpers through anganwadi centres. A set of 6 services are provided under the scheme namely, supplementary nutrition, pre-school education, health check up, referrals, immunization and nutrition and health education.

In order to universalize the scheme, the Government has approved cumulative 7076 projects and 14.00 lac Anganwadi Centres / mini Anganwadi Centres, including 20,000 Anganwadi on demand. It is a centrally sponsored scheme where 90% of administrative component is provided by GOI along with 50% of supplementary nutrition, except NER where the ratio on Supplementary Nutrition Programme (SNP) is 90% by GOI. Since it is a centrally sponsored scheme, States have to implement the scheme and operationalize the sanctioned projects and Anganwadi Centres. Where States face constraints in deployment of resources, filling up vacancies etc., this impacts the operationalisation of projects.

For the year 2011-12, the Ministry aims at completing review meetings with States/UTs for the monitoring and supervision of ICDS. It also aims at introducing the Annual Program Implementation Plan (APIP) in ten States for the implementation of ICDS.

In India, ICDS is identified as a major programme to achieve the first goal of Education For All (EFA) i.e. universal provision of ECCE. It is the largest public provider of Early Childhood Care and Education. Out of the 16 crore children below six years, 7.61 crore children are attending ICDS anganwadis and 3.8 crore are in the age group of 3-6 years receiving pre-school, non-formal education. As of now, there is no National Policy and curricular framework for ECCE.

### (b) IGMSY:

Indira Gandhi Matritva Sahyog Yojana (IGMSY) has been approved by the Government of India in October 2010. The objectives of the Scheme are to improve the health and nutrition status of pregnant, lactating women and infants by the promotion of appropriate practices, care and service utilization during pregnancy, safe delivery and lactation; encouragement of women to follow (optimal) Infant and Young Child Feeding (IYCF) practices including early and exclusive breast feeding for the first six months; and by contributing to better enabling environment by providing cash incentives for improved health and nutrition to pregnant and lactating mothers.

The deliverables envisaged for the Scheme would be the number of women benefitted, timely disbursement of cash tranches to beneficiaries, utilization of funds by States / UTs, evaluation conducted and thereafter, expansion across all districts based upon evaluation.

For the year 2011-2012, the success indicators for IGMSY include the number of meetings conducted by the Steering and Monitoring Committee, the percentage of funds released from the total budget allocation and the communication of the evaluation framework to the States/UTs. The Ministry aims at completing four meetings of the S&M Committee, promoting the full budget utilization for IGMSY, and communicating the operational guidelines and evaluation framework for IGMSY to the States/UTs in a timely manner.

### Objective 2 - Integrated Child Protection Scheme (ICPS):

The Integrated Child Protection Scheme was launched in 2009-10, for creating a safe and secure environment for children. This Scheme is being implemented through the State Governments/UT

## Section 4: Description and Definition of Success Indicators

Administrations and funds are released to them for setting up and running of service delivery mechanisms and institutional structures, supported by advocacy measures and capacity building efforts. The release of grants is made to the State Governments and Union Territories after they have signed a Memorandum of Understanding (MOU) with the Ministry. Funds are released after approval of the project proposal.

In the year 2011-12, the Ministry aims to prepare provisional guidelines for 'sponsorship,' 'foster care,' and 'after care,' carry out a proof of concept with selected States/UTs. The guidelines for sponsorship and foster care will be finalised with modifications consequent to the proof of concept and communicated to the States/UTs for implementation. The Ministry also intends to set-up monitoring systems for the smooth implementation of ICPS and holding consultations with stakeholders for getting their feedback on the implementation of ICPS.

### Objective 3 - RGSEAG - SABLA:

The Ministry has formulated a scheme named Rajiv Gandhi Scheme for Empowerment of Adolescent Girls - SABLA for holistic development of girls aged 11-18 years. The scheme aims at empowerment of adolescent girls through various interventions like nutrition, life skill education, home based skills and health education.

For the year 2011-2012, the success indicators for SABLA include the number of meetings conducted by the Steering and Monitoring (S&M) Committee, the percentage of funds released from the total budget allocation and the communication of the evaluation framework for SABLA to the States/UTs. The Ministry aims to complete four meetings of the S&M Committee, promote full budget utilization and communicate the evaluation framework for SABLA to the States/UTs in a timely manner.

### Objective 4 - Socio-Economic Empowerment of Marginalized Women:

#### (i) Restructuring of RMK:

The Ministry aims to improve access of women to micro-finance for their economic empowerment through Rashtriya Mahila Kosh (RMK) by processing necessary approvals for the restructuring of RMK. This is in line with the Finance Minister's Budget announcement in 2009-2010 for raising the corpus of RMK from Rs. 100 crore to Rs. 500 crore, over the next few years.

#### (ii) Merger of Swadhar Scheme with the Short Stay Home (SSH) Programme:

'Swadhar - A Scheme for Women in Difficult Circumstances' was launched by the Department of Women and Child Development in 2001-02. Under the Scheme, accommodation, maintenance and rehabilitative services are provided for a maximum period of three years to women and girls rendered homeless due to family discord, crime, violence, mental stress, social ostracism or those being forced into prostitution and are in moral danger. Another scheme with similar objectives/target group namely Short Stay Home (SSH) is also being implemented by Central Social Welfare Board. Thus, the two schemes, the Short Stay Home (SSH) scheme and Swadhar, are similar in nature and objectives and there is considerable overlap between the two.

An evaluation study was conducted through the Centre for Market Research and Social Development, New Delhi in the year 2007 to assess the performance of both the schemes. The evaluation report, while citing the effectiveness and positive impact of measures adopted under the schemes for counseling and rehabilitation, observed that the profile and category of inmates, admission procedure etc. are almost similar in both the schemes. The positive findings of the evaluation study as well as the recommendations of the Department Related Parliamentary

## Section 4: Description and Definition of Success Indicators

Standing Committee have encouraged the Ministry to propose the new scheme 'Swadhar Greh' with the merger of these two existing schemes i.e. Swadhar and Short Stay Home. As such, the proposal for the merger of the above-mentioned existing schemes into the new scheme 'Swadhar Greh' has been mooted by the Ministry. Expenditure Finance Committee (EFC) memorandum has been circulated to all concerned Ministries for their comments.

### (iii) Review of Implementation of PWDVA, 2005 and Dowry Prohibition Act, 1961:

In view of the increasing incidence of violence against women within the home and the need for a civil law to provide relief to women, the Government enacted the Protection of Women from Domestic Violence Act 2005 (PWDVA), which came into force with effect from 26<sup>th</sup> October, 2006. The PWDVA is a progressive legislation that for the first time defines 'domestic violence' and affirms the right of a woman to lead a violence-free life.

The Dowry Prohibition Act, 1961 (DPA) prohibits the practice of dowry, by criminalising its 'giving and taking'. In addition, an implementation mechanism in the form of Dowry Prohibition Officers was also incorporated in order to ensure effective and efficacious enforcement of this Act. Further amendments to the Act were made and Rules were framed by the Central Government in the year 1985.

The States/UTs are responsible for implementation of these Acts. Protection Officers under the PWDVA and Dowry Prohibition Officers under the DPA have been appointed by the States and many are in the process of setting up the necessary infrastructure. Despite this, several challenges are being faced in effective implementation of these laws. A comprehensive review of implementation of the PWDVA and DPA is therefore proposed, to be initiated in the year 2011-12. The aim of the review process is to ensure that the law is effectively implemented and different States can learn from each other's good practices.

In order to identify the key issues/challenges being faced in implementation of the PWDVA and DPA and to encourage sharing of good practices, the Ministry proposes to organize a Regional Consultation with stakeholders such as State Governments, Protection Officers, Dowry Prohibition Officers, police, representatives of Legal Services Authorities, NGOs and others working on these issues, in the year 2011-12. A National Consultation is also proposed to be organised with representatives of line Ministries/Departments, State/National Legal Services Authority and NGO representatives during the latter part of the year, which would help in building a national perspective.

### Objective 5 - Review of the National Policy for Children:

Although the National Policy for Children (1974) was a forward looking document for its time, the policy needs revision to align it with current and projected needs of all children (a child being all individuals below the age of 18 years) in India and with International Conventions such as the United Nations Convention on the Rights of the Child (UNCRC). Its review also aims to take into account existing and emerging challenges faced by children in a rapidly changing environment. It reflects a paradigm shift from a 'welfare-based' to a 'rights-based' approach.

The review process for NPC is ongoing and involves consultations with all stakeholders at the regional and national level. In the year 2011-12, it will be a priority for the Ministry to complete the national level consultation and create the Draft Policy Paper for NPC.

## Section 5: Specific Performance Requirements from other Departments

### Section 5:

#### Specific Performance Requirements from other Departments and State/U.T. Governments

DEPARTMENT	RELEVANT SUCCESS INDICATOR	WHAT DO YOU NEED?	WHY DO YOU NEED IT?	HOW MUCH YOU NEED?	WHAT HAPPENS IF YOU DO NOT GET IT?
Objective 1(a) ICDS  State Govts.	<b>Setting up projects &amp; opening AWCs and Monitoring and Supervision of ICDS</b>	Approval by States, filling up vacancies, timely release of funds to compliance to Supreme Court directions, training of functionaries and monitoring and supervision.	For operationalisation and implementation of projects and opening of AWCs as well as monitoring and supervision.	States needed for smooth implementation.	Scheme will not get implemented smoothly.
ICDS  State Govts.	<b>Introduction of APIP for implementation of ICDS:</b>	Participation of State Govts.	For smooth implementation of ICDS	Support from all ten States chosen.	APIP mode may not be successful.

<b>ICDS</b>	<b>Release of funds to States/UTs as per total budget allocation:</b>	ICDS is centrally sponsored. While funds are released from the Centre, implementation rests with States. Release of funds to States is contingent upon their implementing the scheme as per norms, projecting requirements in a timely manner and submission of Statement of Expenditure as per prescribed timelines	Unless States cooperate in smooth implementation of scheme as per norms and submission of SOE, scheme cannot function smoothly	Complete and timely interventions from State Govts	Scheme cannot be implemented
<b>1(b) IGMSY</b>	<b>Monitoring and supervision for convergence through a committee set up for the purpose for IGMSY</b>	To set up National level Monitoring and Supervision Committee and hold meetings at regular intervals	Committee would review, monitor and offer advice on matters relating to implementation of scheme and strengthen coordination and convergence between concerned departments	Need full cooperation and support from concerned Ministries	If Monitoring and Supervision Committee does not meet as proposed, it would be unable to ensure convergence
Other concerned Ministries of Central Government					
<b>IGMSY</b>	<b>Release of funds to State Govts/UTs</b>	Implementation of scheme as per norms and utilization of funds and timely furnishing of SOE/UCs and MPRs	SOE/UC required for financial monitoring of scheme and to work out entitlements of States	States/UTs to submit quarterly reports of physical and financial achievements to Ministry	Implementation would suffer because of under utilization or non-release of funds
Release of funds from Centre to States					

<b>IGMSY</b>	<b>Communication of Evaluation Framework to States</b>	Conduct baseline survey for baseline indicators as per formal methodology indicated by GOI	Assess impact of programme after 2 years of implementation for taking a view for its expansion in XII Five Year Plan period	Identify gaps and take corrective measures before scheme is expanded	Evaluation framework may not get accurately formulated or its formulation may not get completed
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<b>1(c) ECCE</b>	<b>Preparation and communication of Draft Policy and Framework</b>	Other Ministries, NGOs, civil society and private schools	Participation in consultations and timely submission of responses	Create a Draft ECCE Policy and Framework in a consultative and participatory manner, incorporating views of relevant stakeholders such as line Ministries, NGOs, civil society bodies and private schools	Need high participation levels from stakeholders	Draft ECCE Policy and Framework will not reflect views of stakeholders
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<b>Objective 2 ICPS</b>	<b>Completion and communication of draft guidelines for foster care to pilot States</b>	State Govts and NGOs	Hold consultations and run pilots	To prove the concept	Full participation of States and NGOs	Without these the project may not take-off
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<b>ICPS</b>	<b>Completion and communication of draft guidelines for sponsorship to pilot States</b>	Hold consultations and run pilots	To prove the concept	Full participation of States and NGOs	Without these the project may not take-off
State Govts and NGOs					
<b>ICPS</b>	<b>Completion and Communication of draft guidelines for aftercare to pilot States</b>	Hold consultations and run pilots	To prove the concept	Full participation of States &NGOs	Without these the project may not take-off
State Govts and NGOs					
<b>ICPS</b>	<b>Establishing monitoring systems for implementation of the scheme</b>	(i)Consultations with States and proof of concept	(i)To prove the concept	Full cooperation and support required from States, NIC and NGOs	Monitoring systems may not get established
(i)State Govts					
(ii) NIC		(ii)For developing software for appropriate monitoring systems	(ii)For high quality software for monitoring systems;		
(iii) NGOs		(iii)Consultative support	(iii)For NGO inputs in creation of appropriate monitoring systems		

<b>ICPS</b>	<b>Completion of consultations with relevant stakeholders and compilation of responses</b>	Consultative inputs and support	Make ICPS related initiatives more participatory	Need full cooperation and support	Without participatory consultative support, projects may not take off
<b>Objective 3 SABLA</b>	<b>Monitoring and supervision for convergence through a committee set up for the purpose for SABLA</b>	Set up National level Monitoring and Supervision Committee and hold regular meetings	Committee would review and monitor matters relating to implementation of scheme and strengthen coordination and convergence between concerned departments	Need full cooperation and support from concerned Ministries.	If Committee does not meet as proposed, it would be unable to ensure convergence
<b>SABLA</b>	<b>Release of funds to State Govts/UTs</b>	Implementation of scheme as per schematic norm and utilization of funds and timely furnishing of SOE/UCs and MPRs	SOE/UC are required for financial monitoring of scheme and to work out entitlements of States	States/UTs to submit quarterly reports of physical and financial achievements to Ministry	Implementation would suffer because of under utilization or non-release of funds

<b>SABLA</b>	<b>Formulation and communication of Evaluation Framework to States</b>	Conduct baseline survey for baseline indicators as per formal methodology indicated by GOI	Assess impact of programme after 2 years of implementation for taking a view for its expansion in XII Plan period	Identify gaps and take corrective measures before scheme is expanded	Evaluation framework may not get accurately formulated or its formulation may not get completed
<b>Objective 4(a) RMK</b>	<b>Finalizing Detailed Project Report (DPR) for restructuring and expansion of RMK and preparation of EFC Memorandum</b>	Governing Board and General Body need to approve DPR and provide road map for restructuring; Planning Commission and Ministry of Finance have to approve the proposed restructuring	Governing Board and General Body are competent authorities as per Memorandum and Article of Association of RMK to approve changes before being considered by GOI	Unconditional and timely approval and road map	Proposal cannot be processed
<b>Objective 4(b) Merger of Swadhar with SSH</b>	<b>Approval of merged Scheme</b>	EFC Memorandum approvals for merger of these two schemes has been circulated; Need timely clearance and comments	Timely clearance and comments from Planning Commission and Department of Expenditure required for EFC Meeting and for MOS(IC) and FM	On-time clearance and comments	Merger will be delayed
Planning Commission, Department of Expenditure and other concerned Ministries					

<b>Objective 4(c) Review of PWDVA and DPA</b>	<b>Regional and national consultation to review PWDVA and DPA</b>	Participation of senior officers/representat ives from States, line Ministries/Departm ents, POs/DPOs Participation of other stakeholders Data regarding status of implementation Inputs related to challenges, good practices and suggestions for strengthening implementation and coordination	Ministries like Law &Home Affairs can issue advisories/ directions to police &judiciary for better coordination States/UTs responsible for implementation POs/DPOs as implementing agencies have best on the ground knowledge Judiciary, police, legal services authorities &NGOs are key to implementation	Not quantifiable but inputs from identified stakeholders are critical to review	Cannot assess status of implementation and identify challenges Adversely impacts review process and inter-agency coordination	
(i)Relevant Ministries/ Departments (ii)All States/UTs (iii)Relevant States/UTs (Regional) (iv)Implementing agencies- POs/DPOs (Regional) (v)Legal Services Authority/ Judiciary (vi) Police (vii)NGOs &civil society (viii)NCW	<b>Objective 5 Review of National Policy for Children</b>	<b>Completion of national level consultation, compilation of responses and completion of Draft Policy Paper</b>	Participation in national level consultation and timely submission of recommendations	Make review process participatory and consultative, incorporating views of cross section of stakeholders, especially children	Cooperation and support from all stakeholders	Lack of support from stakeholders may slow down review

## Section 6: OutCome/Impact of Department/Ministry

OutCome/Impact of Department/Minist	Jointly responsible for influencing this outcome / impact with the following department (s) /	Success	Unit	FY 09/10	FY 10/11	FY 11/12	FY 12/13	FY 13/14
1 Safer and secure environment for development of children	State Governments/ UT Admns; Voluntary Sector	No. of beneficiaries under Integrated Child Protection Scheme (ICPS)	No.	36,780	94,310	1,05,000	1,15,000	1,25,000
2 Greater empowerment of adolescent girls through nutrition, health care and life skill education	State Governments/ UT Admns.	No. of beneficiaries under Rajiv Gandhi Scheme for Empowerment of Adolescent Girls (RGSEAG) - 'SABLA'	No.	NA	NA	TBD	TBD	TBD
3 Greater economic empowerment of marginalized women	State Govts./UT Administrations; NGOs/ Intermediary Organisations	Number of beneficiaries under Rashtriya Mahila Kosh (RMK)	No.	15,404	13,362	TBD	TBD	TBD
Greater economic empowerment of marginalized women	State Govts./UT Administrations; NGOs/ Intermediary Organisations	Number of beneficiaries under Support to Training and Employment Programme for Women (STEP)	No.	21,963	36,500	35,000	TBD	TBD